



A New Town Center

Temple Terrace, Florida

Evaluation of the Proposal Submitted by Unicorp in Response to the City's RFP

July 19, 2005



July 16, 2005

To: Ralph Bosek and Lee Huffstutler

From: John Stainback and Will Reed

Re: **SPPRE Evaluation of Unicorp**

Normally, SPPRE requires two to three weeks to evaluate developer proposals. SPPRE submitted questions to Unicorp on July 7, 2005. We received Unicorp's response on July 14 at 4:10 PM.

SPPRE is working closely with Lee Huffstutler. Lee is focused on a comparative analysis of the Unicorp Plan and the Lesser/Torti Plan, as well as checking bank references. SPPRE focused on the following:

1. **Financial Analysis:** A comprehensive analysis of the Developer Proforma submitted on July 14. SPPRE is checking assumptions, development costs and financial measurements, which are important to the debt and equity capital markets as well as to identify required City financial investment.
2. **Proposal Evaluation:** SPPRE has completed a 125 line-item evaluation of the Unicorp proposal in response to the City issued RFP.
3. **Analysis of Unicorp's Response to SPPRE Questions:** SPPRE has completed an analysis of Unicorp's answers to our questions submitted to Unicorp on July 7.
4. **Public and Private Partner Reference Check:** The results of our reference check with some of the public and private partners of Unicorp's public/private partnership projects.
5. **Trammell Crow and Downtown Renaissance:** Complete a brief response to the reasons why Trammell Crow and the Downtown Renaissance group did not submit proposals in response to the City's RFP.

6. **Assessment of Unicorp's Mixed-Use Experience:** Complete an assessment of Unicorp's large, complex public/private mixed-use experience, like the proposed \$340 million Town Center for the City of Temple Terrace
7. **Rethink Development Phasing Plan:** Recommend an alternative development phasing plan to decrease capital outlay by the City.

Section 1. Financial Analysis

SPPRE has recreated, clarified, and performed projections based on the data provided by Unicorp. SPPRE offers the following points as notable items we discovered while performing our analysis. Please refer to Appendix 1 for further information.

1. Unicorp offered an 'overview' of the financial feasibility and capital structure while omitting important variables and making assumptions that SPPRE views as a lack of effort. Some items that were not included in the analysis, that are standard at this point in the RFP process, include the following:
 - a. A more complete overview of the intended capital structure
 - b. Construction and Permanent debt financing information to test the projects feasibility
 - c. IRR and ROC and ROE calculations for the use types
 - d. The inclusion of proposed office and live/work units in the Phase 1 proforma
 - e. It is evident from Unicorp's proforma that they undertook various financial projection 'shortcuts' that we believe is not appropriate for the scope and magnitude of the project.
2. Unicorp did not re-submit a 10-year operating proforma for the retail component, or a 2 to 3 year Residential Condominium sales proforma.
3. Unicorp's 'stabilized' year is represented as year 1, based on the 'Local Rent Potential' amount of \$23.00. The stabilized year is typically year 3 which means that the returns that Unicorp is illustrating, a DSCR of 1.48, is underestimated. Please see the attached SPPRE 10-year Retail proforma.
4. Unicorp only lists the Debt Service Coverage Ratio (DSCR) as the measure of the projects financial feasibility. While this is one measurement of many financial indicators of a project's viability, we feel that Unicorp avoided including other significant financial measurements that they could have calculated from the data provided. These measurements include an Internal Rate of Return (IRR, or cash-on-cash), and Return on Costs (ROC).

5. Unicorp did not offer a Sources and Uses of Capital that excludes public financing per the RFP submittal requirements. Although this was optional to the developer, this was an important exercise to illustrate to the City the ‘shortfall’ that is anticipated without the City’s investment in the project. SPPRE believes that a strong private partner would have undertaken this exercise and clearly shown where there were cash-flow shortfalls. The current proformas only offer stated investment contributions by the City for the developer ‘to achieve a profit’.

6. Unicorp illustrates in their RFP proposal on page B6, Construction Phasing, that Block A and the top portion of Block B are included as Phase 1 of the development program. Yet, the Phase 1 building program, as determined by SPPRE was to be:

| | Gross SF | Units | Efficiency | Net |
|---|----------------|--------------|------------|----------------|
| Phase 1-(Block A and the top portion of Block B) | | | | |
| Retail/Restaurants (1B) | 72,500 | n/a | 95% | 68,875 |
| Residential (1C) | 375,000 | 250 | 92% | 345,000 |
| Office (1A) | 26,000 | n/a | 90% | 23,400 |
| Bank (1A) | 6,000 | n/a | 95% | 5,700 |
| Live/Work Units (1A) | 36,705 | 17 | 92% | 33,768 |
| Total Building Program | 516,205 | | | 476,743 |
| Parking | | | | |
| Private Parking (Developer) | | | | |
| Retail/Restaurants Garage Parking | 101,500 | 290 | | 290 |
| Residential Garage Parking | 131,250 | 375 | | 375 |
| Office Garage Parking | 36,400 | 104 | | 104 |
| Bank Garage Parking | 10,500 | 30 | | 30 |
| Live/Work Units Garage Parking | 30,800 | 88 | | 88 |
| | | | | |
| *Overflow from 2-B On Street (1) | 7,700 | 22 | | 22 |
| | | | | 687 |
| Public Parking (City) | | | | |
| Garage Parking | 47,250 | 135 | | |
| On Street | 18,550 | 53 | | |
| Total Parking | 383,950 | 1,097 | | |

Unicorp omitted some of the uses identified in the above Phase 1 building program (Office, Live/Work Units) and did not include the associated projected revenue or expenses, which would affect the accuracy of Unicorp's stated returns.

7. Unicorp does not illustrate the effect of construction loan financing on the project. This is important to determine the developer's overall return for the residential units, and hence, whether the City would need to contribute to the cost of the Garage. For instance, if the developer is selling the condominiums at a price point of \$200/sf and includes the cost of 1.5 parking spaces in the sales cost (\$17,250 per Condo), the City may not need to contribute to the Garage, and hence lower the City's financial exposure to the project. Without the construction debt assumptions, it is not clear whether the City's investment is actually required.
8. In SPPRE's experience, condominium developers must contribute significantly more than 5% equity to their housing projects. Due to the inherent risk of condominium development, the housing market in Florida, and the size of the development, we suspect that Unicorp may have to provide a minimum of 15%-30% equity. Because of this, we would want to be sure that Unicorp can obtain this amount of equity, and if so, how many outside 'equity partners' would be required.
9. Unicorp only illustrates the permanent financing of the 'Residential Sales Shortfall'. We have not seen this approach used by any developer. We need to better understand the impact of using this approach and its effect on the accuracy of the returns projected on the retail component. Again, this is important because it will illustrate whether the developer needs financial assistance from the City to build required parking spaces for the retail space. This information is standard practice for development firms and should have been provided.
10. Unicorp is requiring the City to cover the cost for all public and private parking spaces in Phase 1. The responsibility for public and private spaces should have been discussed. For instance, how many spaces would be sold/rented to the Residential Units? How many spaces are required by the Retail tenants (typically at no charge), and how many public spaces will remain to provide income to the City. The result of this analysis may result in significant operating losses for the City from owning an underperforming garage.
11. We question, but accept, the 1.5% Development Fee & Overhead based off the Total Hard Costs. Typically these fees are in the range of 4% of the Total Development Budget, less the fees.

12. The Architectural fee is only based off the Residential and Retail square footage, does not include the Garage. SPPRE believes that Architectural fee could be as much as double based on industry standard.

Section 2: Proposal Evaluation

SPPRE has provided an analysis and review of the Unicorp RFP proposal (see attachment). SPPRE has organized the analysis under the framework of the submittal requirements listed in the RFP. Please refer to Appendix 2 for further information.

Section 3: Analysis of Unicorp’s Response to SPPRE Questions

Immediately after the July 7 presentation by Unicorp, SPPRE submitted seven (7) of the twenty-five (25) questions to Unicorp, which we had developed before the developer interview.

Our overall assessment of Unicorp’s response is not positive. Many of their positions on issues are in their best interest, and in public/private partnership this is often a detriment to a successful project. They refer to capital outlays by the City as “contributions”, implying that the investments already made by the City and investments requested by Unicorp will not generate any financial returns to the City. The most striking position taken by Unicorp was their requirement that the City select them as the master Developer BEFORE they develop at a minimum, a Public/Private Finance Plan. Moreover, they further stated that “we are not prepared to negotiate the economics of the project until we know if we are the City’s Master Developer”. In addition, their answers were often slanted to them without regard to the City – for example, *“At this time we have only considered the overall cost and what contribution from the City would take to make the project profitable for us”*.

Question 1: Unicorp still did NOT provide the industry standard 10-year Proforma.

“I understand your (SPPRE) desire to have a detailed proforma with take offs, amounts, etc, but that is not something we have considered at this point in the process”. Yet, Unicorp still wants us to select them to take control of 38-acres and the finance, design, development and construction of a \$300+ million project. How does the City know whether the project is financially feasible? How does the City know what their level of investment is required beyond the land investment?

SPPRE requested that Unicorp provide industry standard financial measurements, such as Return on Cost (ROC) and Internal Rate of Return (IRR). Unicorp’s response was that they “agreed that such an analysis is a valid approach to considering the viability of the

project, but we are not able to provide that type of analysis in the timeframe provided”. We regard this as an unsatisfactory response by Unicorp.

See SPPRE’s analysis of Unicorp’s “Proforma” in response to Question #1 in Section 1 of this memo.

Question 2: Provide Evidence of at least Three Projects Where Unicorp Secured 95% debt/5% equity financing.

What prompted this question was the fact that the current debt and equity capital markets are requiring developers to provide 20 to 40% equity (at-risk cash) depending on the type of development. We suspect Unicorp can obtain a construction loan of 90 to 95% debt for projects such as CVS Drugstores, where the tenant is in place and a standardized design is used, but NOT for complex projects such as retail/housing/garage developments.

Once again, Unicorp uses the “closed book” approach in responding to the City- “We are not prepared to release our costs and associated economics on other deals we have completed....”

Question 3: Would Unicorp be interested in a public/private partnership whereby the City awarded Phase I to Unicorp, and based on your performance on Phase I, the City would award Phase II?

In addition, we would like Unicorp to consider taking down the City owned land based on development phases.

In our opinion, Unicorp’s response is quite unsatisfactory. “We would be interested in taking the land down in phases, provided we were given assurances that we would be entitled to proceed with additional phases”.

Unicorp did not answer the most important part of this question.

Question 4: Please resubmit your proposal to increase the compensation to the City for their land investment, including covering all City expenses related to land acquisition, and contingent and non-contingent participation (for the City) in any “upside” realized by Unicorp.

Unicorp’s answer demonstrates flexibility in increasing the City’s return on land investment, but then stated that – “However, we are not prepared to negotiate the economics of the project until we know if we are the City’s Master Developer”. While SPPRE may recommend that the City proceed with negotiating a Development Agreement/Land Lease, allowing the City “to negotiate the economics of the project”, we will recommend to the City that Unicorp provide Earnest Money Deposits related to achieving progress

in negotiations, preparing Proformas, and structuring public/private finance plans, etc.

Question 5: Please clarify the basis for the required City investment of \$30 million (in addition to the land investment). Please focus on what the City is buying and what their ownership position will be.

First and foremost, if the City proceeds to negotiations with Unicorp, SPPRE will recommend requiring that Unicorp demonstrate the need for the City to invest an additional \$30 million. It should be noted that Unicorp is now requiring a total City investment of \$60,390,000 (see Unicorp’s spreadsheet attachment to the answers to SPPRE’s questions).

Again, Unicorp’s answer to a SPPRE question reveals a partnership with the City that is slanted toward Unicorp. – *“At this time we (Unicorp) have only considered the overall cost and what contribution from the City would take to make the project profitable for us”*. Not a good sign from a pending private partner of a public/private partnership with a potential term of ten years.

Question 6: We need to know the land area required for each development phase

Unicorp provided the land area. SPPRE will use in our financial analysis.

Question 7: Calculate the amount of public open space, right-of-way, etc. owned by the City, excluding the four “Amenity Decks”.

Our current plan shows approximately 15 acres as public space. This includes the roads, parks, museum, city hall and theater. This does not include the 2 parking decks with approximately 1,200 spaces that may be owned by the City, but we do not know the disposition of that issue at this time.

“The public space number is approximately 5 acres more than was considered in the proforma so we will have to collectively revise the amount of land purchased. Our overall proforma profit was acceptable to us, however, so that may be a way to increase the per acre purchase price we pay for the land in addition to any sharing arrangement we agree on”.

In the Developer RFP, the City clearly states that they want to “retain ownership of approximately 10-acres”. This issue can be resolved during the negotiation of the Development Agreement, but it does demonstrate the level of analysis that needs to be completed before closing an agreement with Unicorp.

The purpose of this question was an attempt to clarify the classification of the four “Amenity Decks” proposed by Unicorp. These spaces appear to be public open space, but in fact are inaccessible from the street level and are open space for occupants of the

proposed residential units, therefore should not be included as City-owned public open space.

Section 4: Public and Private Partner Reference Check

City of Casselberry, FL: On June 14, 2005, SPPRE was invited by City officials to present their qualifications to serve as a Public/Private Finance and Development advisor. At that time, City Officials shared that after eight months, they were “beginning to wonder” whether Unicorp can secure the tenant commitments required for financing.

In the first nine months, there has been no action on negotiating a Development Agreement or structuring a Public/Private Finance Plan for the proposed public facilities and commercial development between Unicorp and the City of Casselberry.

Baldwin Park Development Corporation: The Baldwin Park Development Corporation is serving as the Master Developer and is controlled by the Pritzker Family (Hyatt hotels). We talked with Doug Freedman, he stated that BPDC had sold a development site to Unicorp, but there have been delays in the development of the site.

The Celebration Company: The Celebration Company is the Master Developer of the New Community known as Celebration. SPPRE called Andrea Finger, but she did not return our call. It appears that Unicorp purchased a 12-acre site to develop a “neighborhood retail center”.

Section 5: Trammell Crow and Downtown Renaissance

Based on the July 10, 2005 article “Developer Makes Pitch for Town Center”, which appeared in the St.Petersburg Times, Downtown Renaissance, a partnership that includes LNR Property Corp., a division of Lennar Corp, cited several uncertainties as reasons they did not respond to the City’s Developer RFP. Their reasons included: 1) long-term leases of several businesses; 2) rising development costs; and 3) the future of Doral Oaks apartment complex.

Trammell Crow cited similar reasons, including 1) the City does not control all the properties on the site and 2) the estimated \$300 million “price tag” derived from the Market Analysis was outdated.

None of these reasons can withstand close scrutiny.

1. The City is the owner/landlord for the retail tenants with long-term leases. The City could negotiate their way out of this constraint and/or rethink the Development Phasing Plan so that the existing shopping centers are developed in later phases. Yes, Kash N' Karry's six 5-year renewal term is a potential problem, but they have an incentive to move into new space, which is part of Town Center designed to be a regional destination.
2. Rising development costs are common to all projects. For all of SPPRE's projects, we use some combination of 55 techniques to reduce development costs and enhance cash flow. Part of our work could include working with the to-be selected developer to develop a successful public/private finance and development plan.
3. Using the reason of the City not controlling all the properties has little, or no validity. Among the 38.34 acre site, only 2.87 acres, or 7.5% has not been acquired. The proposed development site would be an outstanding site even if these out-parcels were never acquired.
4. Using an outdated cost estimate is also a weak reason. The development business is fluid. SPPRE can quickly prepare a Total Development Budget which reflects the current hard and soft costs required to finance, design, develop and construct Phase I.

Based on SPPRE's extensive experience in public/private partnerships, we believe that the Town Center Redevelopment project is viable, is attractive to the development community, and will generate non-tax income and tax revenue for the City thereby minimizing City investment and managing risk.

Section 6: Assessment of Unicorp's Mixed-use Experience

To structure and implement the finance, design, development and construction of mixed-use developments is a complex undertaking and requires far more skills, when compared to the development of the traditional "retail strip shopping center", or stand-alone drugstore.

Based on information included in the Unicorp website, the "Real Estate Holdings of Unicorp includes 42 projects. Of the 42 developments listed, 39 (93% of the projects) are traditional retail strip centers and free-standing drug stores. Only three (7% of their projects) qualify as true mixed-use developments. Based on our research, what has been pitched as "Master Development" and "mixed-use" experience is weak.

Note (1): Through available research and sources, SPPRE has identified the Water Tower Place development located in the town of Celebration as a 130,000 SF retail center anchored by a supermarket.

Note (2): Casselberry Town Center: The City issued a Developer RFP in June 2004. The City selected Unicorp in October 2004. We talked with the Director of Community Development who stated that nothing has happened since Unicorp was selected. In the first nine months after being selected, Unicorp did install a sign with their name on it and did include the city's land as part of Unicorp "Real Estate Holdings"

Note (3): A Site Located in Baldwin Park Village: Among Unicorp's "Real Estate Holdings", they show a completed Publix Food & Pharmacy building, yet we talked with Doug Freedman with the Baldwin Park Development Corp. and he says that they recently sold a development site to Unicorp and that while it is under construction, significant delays have occurred.

Note (4): The Plaza: Using information on Unicorp's website, it appears this project includes two mid-rise office buildings with retail space at the street level. The only photo of this project is an architectural model, so we have assumed that financing has not been secured and so construction has not started.

Subnote: An article in the Southeast Real Estate Business Journal dated April 2004, indicates that Cameron Kuhn is the developer of The Plaza. We need to clarify the scope and responsibilities of Unicorp for this project.

Note (5): The Fountains at Bay Hill: This was pitched as a "marquee 100,000 SF mixed-use retail and office commercial center". It appears that this is another traditional shopping center. This project was completed in 2002.

Note (6): Altamonte Town Center: This is a major mixed-use development, but Unicorp is responsible for the retail component of this Town Center. Epoch Properties is the developer for the housing component.

Bottom line, it appears Unicorp has more than adequate experience as a retail developer, but little, or no experience as a mixed-use, or housing developer. Granted, Unicorp has added Pulte Homes to its development team, however, Unicorp has little, or no experience serving as Master Developer for any large multi-phased project, let-alone a complex public/private mixed-use development rebuilding a Downtown.

Section 7: Rethink Development Phasing Plan

SPPRE would like the City to consider alternative to the phasing of the proposed development. Since the City is now receiving rental income from properties already acquired, specifically at the Northern end of the development, it maybe prudent to consider re-phasing the project to maximize the time period that the City can receive this income stream.

As well, if alternate phasing is decided, then the retail space required for the tenants who have expressed an interest in staying in the development may be completed prior to demolishing their existing building, therefore avoiding a 'temporary move' during construction.

Appendix 1

| Total Development Budget | | | |
|---------------------------------|--|-----------|--------------|
| Temple Terrace | | | |
| | | | |
| | | | |
| | Land Costs | | |
| (1) | Phase 1: (435,647sf) | \$13.83 | \$6,025,000 |
| | | | |
| | Hard Costs | | |
| | Retail | \$95.00 | \$7,457,500 |
| | Residential | \$140.00 | \$42,000,000 |
| | Sitework & Demo | \$15.00 | \$6,534,000 |
| | TI Retail | \$10.00 | \$785,000 |
| (2) | Parking (1) | \$11,500 | \$4,025,000 |
| | Subtotal | | \$60,801,500 |
| | | | |
| | Soft Costs | | |
| (3) | Development Fees and Overhead | 1.50% | \$912,023 |
| (4) | Site Environ/Soil Borings | | \$20,000 |
| | Phase I / II Asbestos | | \$15,000 |
| | Topographical/Boundary/Wetlands Survey | | \$45,000 |
| | Engineering Fee | | \$200,000 |
| (5) | Architectural Fee | \$4.00/sf | \$1,514,000 |
| | Marketing, Admin., Office costs | | \$25,000 |
| | Leasing Fees (Retail) | \$4.00/sf | \$314,000 |
| | Impact Fees (Credits for existing use) | | -\$250,000 |
| | Permits Fees | | \$20,000 |
| | Legal Fees | | \$75,000 |
| | Real Estate Taxes | | \$150,000 |
| | Appraisals | | \$10,000 |
| | Builders Risk Insurance | | \$30,000 |
| | Site Signage | | \$15,000 |
| | Subtotal | | \$3,095,023 |
| | | | |
| | Indirect Costs | | |
| | Loan Application Fee | | \$10,000 |
| | Points 1/2% | | \$350,000 |
| | Closing Costs | | \$250,000 |
| | Const. Interest Reserves | | \$3,420,071 |
| | Subtotal | | \$4,030,071 |
| | | | |

| | | | |
|-----------|---|-----|---------------------|
| (6) | Contingency | | \$250,000 |
| | Retail | | \$9,101,065 |
| | Residential | | \$51,256,415 |
| | Sitework & Demo | | \$7,974,034 |
| | TI Retail | | \$958,007 |
| | Parking (1) | | \$4,912,073 |
| | Total Development Budget | | \$74,201,594 |
| (7) | City Contribution | | \$4,025,000 |
| | Parking Garage (Spaces) | | 350 |
| | Total Private Development Budget | | \$70,176,594 |
| | Loan to Cost | | 95% |
| | Equity | 5% | \$3,508,830 |
| | Debt | 95% | \$66,667,764 |
| Footnotes | | | |
| 1 | Phase 1 as indicated in the email from Unicorp (7/14/05) states 9.13 acres, totaling 397,702sf. The revised Unicorp Phase 1 proforma indicates 435,647sf. | | |
| 2 | Could be as high as \$17,500 per space depending on amenities and architecture. | | |
| 3 | Development Fee & Overhead is based only on Hard Construction Costs. | | |
| 4 | Unicorp does not average the cost for Site Environ, Topos/Surveys over the phased development of the project. These costs are incurred as part of Phase 1. | | |
| 5 | Architectural fee is based on the square footage of the Retail and Residential buildings, does not include Parking Garage. SPPRE believes this fee could | | |
| 6 | There is no Contingency for Hard or Soft Costs itemized. The amount of Contingency should equal, at a minimum, 3% of the TDB, which is equal to \$2,105,298 or 8 times greater than the Unicorp estimate. | | |
| 7 | Unicorp is requiring the City to pay for all Public and Private Garage Parking Spaces. The estimated cost does not include any soft costs. | | |

| 10-Year Proforma | | | | | | | | | | | |
|--|---------------------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|--------------|
| Temple Terrace | | | | | | | | | | | |
| Retail | | | | | | | | | | | |
| *This proforma is based off of numbers provided in the Unicorp Phase 1 Development Proforma, listed below in Stabilized year 1. | | | | | | | | | | | |
| Total Leaseable 78,500 | | | | | | | | | | | |
| Retail Rent \$23.00 | | | | | | | | | | | |
| Inflation 3% | | | | | | | | | | | |
| | | Year 1 | Year 2 | Year 3 | Year 4 | Year 5 | Year 6 | Year 7 | Year 8 | Year 9 | Year 10 |
| (1) | Potential Gross Income | \$1,805,500 | \$1,859,665 | \$1,915,455 | \$1,972,919 | \$2,032,106 | \$2,093,069 | \$2,155,861 | \$2,220,537 | \$2,287,153 | \$2,355,768 |
| | Vacancy | \$90,275 | \$92,983 | \$95,773 | \$98,646 | \$101,605 | \$104,653 | \$107,793 | \$111,027 | \$114,358 | \$117,788 |
| | PGI | \$1,715,225 | \$1,766,682 | \$1,819,682 | \$1,874,273 | \$1,930,501 | \$1,988,416 | \$2,048,068 | \$2,109,510 | \$2,172,796 | \$2,237,980 |
| Expense Reimbursement | | | | | | | | | | | |
| | CAM Costs | \$149,150 | \$153,625 | \$158,233 | \$162,980 | \$167,870 | \$172,906 | \$178,093 | \$183,436 | \$188,939 | \$194,607 |
| (2) | RE Tax | \$149,150 | \$153,625 | \$158,233 | \$162,980 | \$167,870 | \$172,906 | \$178,093 | \$183,436 | \$188,939 | \$194,607 |
| | Insurance | \$37,288 | \$38,406 | \$39,558 | \$40,745 | \$41,967 | \$43,226 | \$44,523 | \$45,859 | \$47,235 | \$48,652 |
| (3) | Management Fee | \$68,609 | \$70,667 | \$72,787 | \$74,971 | \$77,220 | \$79,537 | \$81,923 | \$84,380 | \$86,912 | \$89,519 |
| | Total Reimbursement | \$404,197 | \$416,322 | \$428,812 | \$441,676 | \$454,927 | \$468,575 | \$482,632 | \$497,111 | \$512,024 | \$527,385 |
| | Effective Gross Income | \$2,119,422 | \$2,183,004 | \$2,248,494 | \$2,315,949 | \$2,385,428 | \$2,456,990 | \$2,530,700 | \$2,606,621 | \$2,684,820 | \$2,765,364 |
| Expenses | | | | | | | | | | | |
| | CAM Costs | \$157,000 | \$161,710 | \$166,561 | \$171,558 | \$176,705 | \$182,006 | \$187,466 | \$193,090 | \$198,883 | \$204,849 |
| | RE Tax | \$157,000 | \$161,710 | \$166,561 | \$171,558 | \$176,705 | \$182,006 | \$187,466 | \$193,090 | \$198,883 | \$204,849 |
| | Insurance | \$39,250 | \$40,428 | \$41,640 | \$42,890 | \$44,176 | \$45,502 | \$46,867 | \$48,273 | \$49,721 | \$51,212 |
| | Management Fee | \$68,609 | \$70,667 | \$72,787 | \$74,971 | \$77,220 | \$79,537 | \$81,923 | \$84,380 | \$86,912 | \$89,519 |
| | Reserves and Replacements | \$19,625 | \$20,214 | \$20,820 | \$21,445 | \$22,088 | \$22,751 | \$23,433 | \$24,136 | \$24,860 | \$25,606 |
| | Total Expenses | \$441,484 | \$454,729 | \$468,370 | \$482,421 | \$496,894 | \$511,801 | \$527,155 | \$542,970 | \$559,259 | \$576,036 |
| | Net Operating Income | \$1,677,938 | \$1,728,276 | \$1,780,124 | \$1,833,528 | \$1,888,533 | \$1,945,189 | \$2,003,545 | \$2,063,651 | \$2,125,561 | \$2,189,328 |
| (4) | Resale (10% Cap Rate) | | | | | | | | | | \$21,893,279 |
| | Debt Service (6) | \$1,151,285 | \$1,151,285 | \$1,151,285 | \$1,151,285 | \$1,151,285 | \$1,151,285 | \$1,151,285 | \$1,151,285 | \$1,151,285 | \$1,151,285 |
| | CFBTD | \$526,652 | \$576,990 | \$628,839 | \$682,242 | \$737,248 | \$793,904 | \$852,260 | \$912,366 | \$974,276 | \$1,038,043 |
| Retail Financial Returns | | | | | | | | | | | |
| | IRR | 32.35% | | | | | | | | | |
| | DCR | 1.55 | | | | | | | | | |
| | ROC | 19.56% | | | | | | | | | |
| Footnotes | | | | | | | | | | | |
| 1 Gross Rental Income: Used GSF versus LSF, did not include an efficiency factor, did not take into account Office or Bank space depicted in | | | | | | | | | | | |
| 2 SPPRE calculated the total taxes at \$206,403 at 22.679 mills and a value of \$9,101,065. | | | | | | | | | | | |
| 3 Question the ability to Expense Reimburse the Management Fee. | | | | | | | | | | | |
| 4 No cap rate specified for reversion, assume 10% | | | | | | | | | | | |
| 5 This Debt service is the same terms of the Unicorp financing provided, but it is a slightly different amount, see Debt Service worksheet. | | | | | | | | | | | |

| Loan and Debt Service Summary | | | |
|--------------------------------------|--|---------|----------------|
| Temple Terrace | | | |
| | Residential Sales Analysis | | |
| | | SF | \$/SF |
| | Residential Sales | 300,000 | \$200.00 |
| | | | \$60,000,000 |
| | Total Development Cost | | \$51,256,415 |
| | Closing Costs | | 10% |
| | | | \$6,000,000 |
| | | | \$57,256,415 |
| | Pretax Net Sales Income | | \$2,743,585 |
| | Total Development Analysis | | |
| | Total Development Cost: | | \$70,176,594 |
| | Closing Costs | | 10% |
| | | | \$6,000,000 |
| | Total Costs | | \$76,176,594 |
| | Residential Sales | | \$60,000,000 |
| | Net Profit/Shortfall | | (\$16,176,594) |
| (1) | Shortfall After Residential Sales | | \$16,176,594 |
| (2) | Loan to Value | | 80% |
| | Equity | | \$3,235,319 |
| | Debt | | \$12,941,275 |
| | Interest Rate | | 6.25% |
| | Term | | 20 |
| (3) | Monthly Payment | | \$95,940 |
| | Annual DS | | \$1,151,285 |
| Footnotes | | | |
| 1 | Unicorp is only showing the financing for the shortfall in Residential Condo Sales. | | |
| 2 | Equity is 5% because this is at LTC, LTV is at 20% and is based on appreciation. | | |
| 3 | Based on the Financing information, the monthly debt service is different from the Unicorp debt service, \$94,591. | | |

Appendix 2

| Evaluation Matrix for Unicorp RFP Proposal | | | | |
|--|--|---|--|----------|
| City of Temple Terrace | | | | |
| July 14, 2005 | | | | |
| | | | | |
| Evaluation Criteria | | | Unicorp National Developments | |
| 1.00 | Financial Feasibility | | | 0 |
| | Financial Ability and Lender Interest | | | |
| | 1 | Does the Developer have sufficient financial capacity? | It appears that Unicorp has sufficient resources to fund the 5% equity they mention in the Loan to Cost ratio. | |
| | Lender Letter of Interest | | | |
| | 2 | Letter of interest provided | Yes, AmSouth Bank, however no credit limit or types of previously funded development projects described. | |
| | 3 | Has Lender's letter qualified the conditions of RFP and ERA? | Not Directly | |
| | 4 | Confident that Developer can finance proposed project? | No | |
| | 5 | Construction Loan Lender detail provided? | No | |
| | 6 | Construction Loan method described? | No | |
| | Development Proformas | | | |
| | 7 | Does the Developer use satisfactory cost and expense assumptions? | Generally, need to resubmit | |
| | Total Development Budget (Phase 1) | | | |
| | 8 | Hard Costs: | Reflect current industry standards | |
| | 9 | Retail | \$95.00 | |
| | 10 | Office | \$100.00 | |
| | 11 | Residential | \$140.00 | |
| | Soft Costs: | | | |
| | 12 | Developer Fee and Overhead | Typically 4% of Total Development Budget, Unicorp states 1.5% of Total Hard Costs | |
| | 13 | Site Environmental and Soil Analysis | \$20,000 | Adequate |
| | 14 | Phase 1 & 2 Asbestos | \$15,000 | Adequate |
| | 15 | Demolition | Source of funding not specified | |
| | 16 | Topography/Boundary/Wetlands Survey | \$45,000 | Adequate |

| | | | | |
|--|----|---|---|-------------------|
| | 17 | Architecture & Engineering Fee | Indicate \$4.00, typically 6% to 8% of Total Hard Costs | |
| | 18 | Marketing | \$25,000 | Adequate |
| | 19 | Material, Testing and Inspection | Source of funding not specified | |
| | 20 | Appraisals | \$10,000 | Adequate |
| | 21 | Builders Risk Insurance. | \$30,000 | Adequate |
| | 22 | City Permit Fee | \$20,000 | Adequate |
| | 23 | City Impact Fees | -\$250,000 | Adequate |
| | 24 | Mechanical Fees to City | Funding not included | |
| | 25 | Electrical Fees to City | Funding not included | |
| | 26 | Development Review Fee to City | Funding not included | |
| | 27 | Traffic Impact Study Fee | Funding not included | |
| | 28 | Water Service Availability Fee | Funding not included | |
| | 29 | Sewer Availability Fee | Funding not included | |
| | 30 | Public Art Fund/Open Space Contribution | Funding not included | |
| | 31 | Performance Bond | Funding not included | |
| | 32 | Title Insurance | Funding not included | |
| | 33 | RE Taxes during Construction | \$150,000 | Adequate |
| | 34 | Consultants & Legal Counsel | \$75,000 | Adequate |
| | 35 | Site Signage | \$15,000 | Adequate |
| | | Indirect Costs | | |
| | 36 | Loan Application | \$20,000 | Adequate |
| | 37 | Points | 1/2%, \$350,000 | Adequate |
| | 38 | Closing Costs | \$250,000 | Adequate |
| | 35 | Interest During Construction | \$3,420,071, | Adequate |
| | | 10 Year Retail Operating Proforma (Phase 1, Stabilized Year 3) | | |
| | | Lease Rates | | |
| | | Anchor Rent | Not included for Phase 1 | |
| | | Local Rent Potential | \$1,915,455 (\$23.00/sf) | |
| | | Office Rent Potential | Not included for Phase 1 | |
| | | Vacancy | 5% | Industry Standard |

| | | | |
|----|---|---|----------|
| | Reimbursable Expenses | | |
| | CAM recoveries | \$158,233 | |
| | RE Tax Recoveries | \$158,233 | |
| | Insurance Recoveries | \$39,558 | |
| | Management Fee Recovery | \$72,787 | |
| | Effective Gross Income (EGI) | \$2,248,494 | |
| | CAM Costs | \$166,561 | |
| | RE Tax | \$166,561 | |
| | Insurance | \$41,640 | |
| | Management Fee | \$72,787 | |
| | Reserves and Replacements | \$20,820 | |
| | Net Operating Income (NOI) | \$1,780,124 | |
| | Retail Space (Phase 1) | | |
| | Does the program meet require capital market returns? | | |
| 39 | IRR | 32.35% | Too High |
| 40 | ROC | 19.56% | Too High |
| 41 | DCR | 1.55 | Too High |
| | Residential Units (Phase 1) | | |
| | SPPRE Analysis Results | | |
| 42 | Absorption Rate | 20 Units per month (Phases 1-4), 40 Units per month (Phase 5) | |
| 43 | Sell out Schedule | 37 Months | |
| 44 | Pre-tax Net Income | \$2,743,585 | |
| | ROE | 84.80% | |
| 45 | Debt coverage ratio (stabilized) | Provide an 'Actual' and 'Required' DSCR; large difference | |
| | Unicorp Statements | | |
| 46 | Regarding IRR | Unicorp indicates they typically see returns of 20% to 30% over total costs including resale(cap rate at 8%). Their models elicits 11% IRR. (\$34 million) and do not show a resale. | |
| 47 | Regarding ROE | Unicorp states that their proforma provided has a "22% return to implied 20% Equity" | |

| | | | |
|--|----|--|-------------------------------------|
| | | Capital Structure | |
| | | Construction Loan (1st mortgage) | |
| | 48 | Debt Source | Provide 3 sources in RFQ Proposal |
| | 49 | Equity Source | Not specified |
| | | Terms | |
| | 50 | Loan To Cost (LTC) | 95%/5% |
| | 51 | Interest Rate | Not specified |
| | 52 | Term | 1-2 years |
| | 53 | Expectation for Return of Equity | At close of Permanent Financing |
| | | Permanent Loan (2nd mortgage) | |
| | 54 | Debt Source | Provide 3 sources in RFQ Proposal |
| | 55 | Equity Source | Not specified |
| | | Terms | |
| | 56 | Loan To Value (LTV) | 80%/20% ("implied 20% equity") |
| | 57 | Interest Rate | 6.50% |
| | 58 | Term | 20 to 25 years |
| | | | |
| | | Schedule, Sources and Uses (SSU) | |
| | 59 | incentives? | No |
| | | | |
| | 60 | Does Developer provide a SSU that illustrates the required public subsidies or incentives? | Yes |
| | | Private Finance Methods Illustrated | |
| | 61 | Equity | Unicorp National Developments, Inc. |
| | 62 | Working Capital | Between \$1-\$5 Million |
| | 63 | Permanent and Construction Debt | Provide 3 LOI in RFQ |
| | | | |

| 2.00 Development Program, Concept Plans and Construction Schedule | | | 0 |
|---|--|--|---|
| Overall Development Program | | | |
| | | Massing Analysis | |
| 64 | Single or Double Loaded Corridor | Mixture of Both | |
| 65 | Proximity to mix of uses | Good | |
| 66 | Sense of Place | Moderate in the Northern portion, stronger in the Southern portion. | |
| 67 | Infrastructure Plans | Good | |
| 68 | Traffic mitigation study? | Not Addressed | |
| 69 | Development impact on 56th Street | Construction on 56th street would occur from 2007-2015 | |
| 70 | | | |
| | | Master Plan | |
| 71 | Strengths | Density and mix of uses | |
| 72 | Weaknesses | "Amenity Decks" | |
| 73 | Modifications listed to the original Torti Gallas plan | Proposing a grand, interactive public park stretching from the river to City Hall. | |
| | | Improvements and buildings in relation to goals | |
| 74 | Master Plan | Maintained a mix of uses | |
| 75 | Transportation and Parking | No surface parking adjacent to roads, traffic impact to surrounding areas not described. | |
| 76 | Design | Quality Streetscapes and Retail shops | |
| 77 | Schedule and Phasing | Acceptable, see SPPRE's alternative plan | |
| 78 | Illustrations Provided | Good | |
| 79 | Massing Diagram Provided | Good | |

| | | | | |
|-------------|----|--|-----------------------------------|--|
| | | Gross Floor Area | | |
| | 80 | | FAR | Combined average of 1.37 |
| | | Development Schedule and Phasing Plan | | |
| | 81 | | Notes | Question phasing program, Development of 2C, Civic and Government Building phasing. |
| | 82 | | | Question Phase 1 occurring on City owned properties that are generating positive cash flow for the City, "Kash n' Karry and Terrace Plaza. In this scenario, developing the Southern portion first would be most advantageous. |
| | 83 | Additional project or neighborhood amenities | | Expanded waterfront park to City Hall |
| 3.00 | | Financial Compensation to City | | 0 |
| | | Property Acquisition | | |
| | | Fee Simple | | |
| | 84 | | Purchase Price | \$17,321,654 |
| | 85 | | Terms | Secure Price, but pay over phases |
| | 86 | | Price per square foot (aggregate) | \$13.83 |
| | 87 | Ground Lease | | Not Offered |
| | 88 | | Base Rent | n/a |
| | 89 | | Terms | n/a |
| | 90 | Participation in Net Cash Flow after preferred return? | | Not Offered |
| | 91 | | Terms | n/a |
| | 92 | Residential payout tied to condominium sales? | | Not Offered |
| | 93 | | Terms | n/a |
| | 94 | Other methods of financial participation offered to the City | | Not Offered |

| | | | | |
|-------------|-----|--|--|----------|
| 4.00 | | Design Excellence | | 0 |
| | 95 | Adequate explanation of design rationale for the planning and architectural solution? | Yes, a narrative is provided | |
| | 96 | Descriptions provided for the following building program components? | Yes | |
| | 97 | Building placement/site planning | Good | |
| | 98 | Building configuration and active street frontages | Good | |
| | 99 | Massing and materials | Good | |
| | 100 | Landscaping, green spaces, and relationship to river | Excellent | |
| | 101 | Public participation plan during design | Limited explanation of involvement | |
| | 102 | Concepts used to guide overall project design | Torti Gallas and City Principles | |
| | 103 | Proposed timeline for design completing and project completion | Approximately 10 years | |
| | 104 | How this satisfies City's goals for smart growth principles | Good | |
| | 105 | Illustration and description of the proposed architectural styles | Good | |
| | 106 | Roofing materials, pitches exterior finishes and materials | Provided, Spanish Revival Style | |
| 5.00 | | Exclusive Rights Agreement | | 0 |
| | 107 | Perceived working relationship and acceptance of critical factors in the ERA | The City is considering hiring SPPRE to assist with the structure and negotiating the Development Agreement. | |

| 6.00 Strength of Team | | | 0 | |
|-----------------------|-----|--|--|---|
| | 108 | Managing Developer | Unicorp National Developments, Inc. | |
| | 109 | Co-developer (if applicable) | n/a | |
| | 110 | Project Manager for Developer | T. Austin Simmons | |
| | 111 | General Contractor | Hawkins Construction, Inc. | NAIOP Outstanding Special Use Building Award 2004 |
| | 112 | Other Contractors | Pulte Homes: Home Builder Partner | National Housing Developer |
| | | Operators | | |
| | | Urban Design | | |
| | 113 | Master Architect | Architecture Plus (API) | Design firm focused on Retail Space |
| | 114 | Landscape Architect | Not Specified | |
| | 115 | Land/Community Planning | Glatting Jackson et. al. | |
| | 116 | Other Urban Designers | Torti Gallas and Partners | City is aware of Qualifications |
| | | Engineering | | |
| | 117 | Master Engineer/Site Planning | Not Specified | |
| | 118 | MEP Engineer | Tomasino and Associates; Torti Gallas and Partners | |
| | 119 | Structural Engineer | Not Specified | |
| | 120 | Civil Engineer | Avid Engineering | with Residential and mixed-use developments |
| | 121 | Environmental Engineer | Andreyev Engineering | |
| | 122 | Traffic Engineer | Not Specified | |
| | 123 | Other Engineers | Not Specified | |
| | 124 | Law Firm | Akerman Senterfitt | |
| | 125 | Other Law Firms | Ruden McClosky | |
| | 126 | Marketing Consultant | Not Specified | |
| | 127 | Equity investors | TBD | |
| | 128 | Debt investors | TBD | |
| | 129 | Other consultants | Not Specified | |
| | 130 | Leasing and Management | Not Specified | |
| | 131 | Identified Tenants | Not Specified | |
| | | General Assessment of Team: Appears to be a good blend of local and national talent. | | |